



## *GIE Position paper*

# **Sector Coupling and policy recommendations**

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The following document sets out views and recommendations from GIE for EC's Sector coupling study assessing regulatory barriers. The terms 'sector coupling' and 'sector integration' are being used interchangeably. In this document the term 'sector coupling' is used to describe the integration of gas and electricity networks and the conversion of one energy carrier into another. Sectorial integration in GIE's definition is the integration of different sectors across the energy system: heating & cooling, industry and transport and the corresponding infrastructure in power, gas and district heating. The aim is to make optimal use of the potential of each energy carrier across all sectors to achieve an energy system that is sustainable and fulfills EU climate and energy goals, which provides a high level of security of supply at affordable costs and is broadly accepted by society.

GIE believes that sectorial integration is essential for the decarbonization of the energy systems. In this context gas infrastructure operators are actively testing new technologies and business models, which also depend on the appropriate regulatory and political framework. GIE believes that providing for peak capacity and flexibility needs is the key values brought by gaseous energy carriers and associated infrastructure for accelerating the energy transition and reaching a decarbonized economy in the most cost-effective way.

- The gas transmission system is mostly well interconnected across EU's Member States, and allows for efficient transport of any gaseous fuels over long distances;
- Gas storage facilities offer large-scale storage solutions for sustainable energy, thereby ensuring security of supply through physical availability of gas and providing up and running flexibility tools for intra-hourly up to seasonal operational needs to the benefit of an overall robust and resilient energy system; and
- LNG assets do not only provide diversification and security of supply, but also opportunities to reduce carbon, nitrogen dioxide, sulphur, noise and particulate matter emissions in the maritime and road transport sectors, while ensuring the EU's connection to a global LNG market and the supply of LNG to off-grid areas.

As the linking pin between the electricity and gas sectors, "Power to X" addresses the electricity conversion pathways that utilize electric power. The 'X' in the terminology can refer to power-to-chemicals, power-to-fuel, power-to-gas, power-to-heat, power-to-liquid and power-to-mobility. GIE aims to highlight the key role of Power to Gas (P2G) in coupling electricity and gas systems as well as between important demand sectors.



## GIE Policy Recommendations to enable Sector Coupling

### 1.1 Fair grid charges

Electricity grid charges have a substantial impact on the overall cost and profitability of P2G plants. By using energy conversion services and the underlying gas infrastructure, additional investments in the electricity grid might be avoided. This system value provided by the gas infrastructure to the future energy system needs to be reflected in the regulatory framework. Hence, the principle of cost reflectivity in setting grid charges should be extended to recognize the contribution of energy storage systems to avoid (i) electrical grid constraints and grid extension costs and (ii) curtailment of intermittent renewable electricity generation.

**Grid tariffs shall reflect the value provided by P2G plants to the electricity system by avoiding unnecessary investment in the power grid. In particular no additional levies and taxes should be applied to any energy unit transferred from one sector to another.**

### 1.2 Who shall operate P2G plants

TSOs and SSOs are already operating Power to Gas plants while TSOs as well as LSOs are involved in energy conversion activities held in a non-discriminatory way.

P2G will play a crucial role in balancing fluctuating energy supply from renewable sources. In terms of efficiency (i.e. both know-how and infrastructure in place), gas infrastructure operators are best placed to operate such facilities. GIE therefore believes gas infrastructure operators should play a central role in providing P2G services. In fulfilling the current EU legislation all market players should be given a possibility to invest during such a crucial period of the development and deployment of this technology.

**Gas infrastructure operators shall be entitled to own, develop, operate, and manage power to gas installations in order to provide the most cost-efficient conversion services of energy carriers in a non-discriminatory way.**

### 1.3 Increased coordination between power and gas infrastructure regulations

Currently national / bilateral operational processes between power and gas TSOs are in place to guarantee a high level of security of supply. The main focus of the exchange of information is on the general functioning of the network (including maintenance activities), planned network operation and use of gas-fired power plants. ENTSO-E and ENTSO-G have already started working collaboratively with a coherent scenario planning interlinking gas and electricity models. GIE views the cooperation in the planning of networks and alignment between the regulatory frameworks as important steps towards delivering the potential benefits of sector coupling.

**GIE recommends establishing institutionalizing at EU and national level communications schemes between electricity and gas network operators in order to better manage the balancing of supply and demand of energy. Coordination between electricity and gas sectors can be further improved by (i) strengthening the network planning activities and (ii) improving the interdependency of the power and gas sectors.**



#### 1.4 Incentives for the use of advanced fuels in transport and industrial sectors

Current legislation provides little incentive to use advanced fuels: (a) unlike biofuels, the use of zero-carbon hydrogen in fuel refineries has not yet been accepted as an emission reduction measure; (b) the Greenhouse Gas Emissions Trading System allows industry to use biomass to reduce emissions, however the use of zero-carbon hydrogen or biogas/biomethane is not yet recognized as a mitigation measure to fight carbon-emissions. If producers of gaseous fuels of non-biological origin, such as hydrogen, are able to prove the usage of 100% renewable electricity via guarantees of origin or power purchase agreements, the product should be allowed to count fully towards the respective targets, e.g. in the transport sector.

**Fuel cell, CNG and LNG mobility should be better reflected in CO<sub>2</sub> emissions reduction targets for car and truck manufacturers. Renewable and low-carbon hydrogen used in refineries should be acknowledged as carbon emissions reduction. The ability to prove the usage of renewable electricity via guarantees of origin should be allowed.**

#### 1.5 Developing a certification system for production pathways of renewable gas origins

The use of an EU-standard for guarantee of origin to provide evidence of the production of a quantity of renewable energy is currently only in place for electricity generation. A methodology which enables trading renewable and decarbonized gases is needed in order to create a Europe-wide market. In particular, it is necessary to make sure that the guarantee of origin attached to renewable (respectively low-carbon) electricity, which is converted into gas through P2G facilities, is converted into a guarantee of origin attached to the renewable (respectively low carbon) gas produced.

**A significant proportion of natural gas will be replaced by (renewable and low carbon) hydrogen and renewable and low-carbon methane (biomethane, synthetic methane etc.). The introduction of national targets towards 2030 could facilitate such a shift. To achieve this, a European platform for trading of all types of guarantees of origin is needed, such as the European renewable gas registry (ERgAR) and the Renewable Energy Certificate System (RECS). The principle should be that the guarantee of origin (renewable or low carbon) is attached to the gas used by the final customer, whatever the source of energy eventually converted into gas, provided that this source of energy has been primarily guaranteed as renewable or low carbon.**

#### 1.6 Harmonized level playing field for injection of hydrogen into the gas grid

Injection of hydrogen into the gas grid is growing in local networks. However, different national standards for injection of hydrogen apply within the EU. Favorable transmission tariffs schemes for renewable gases should be discussed as an appropriate incentive.

**GIE recommends to further harmonize the technical standards for injection of hydrogen into the gas grid taking into account the technical limitations in gas infrastructures and gas appliances, engines, turbines and other facilities.**



## 1.7 Investment supports for P2G pilot projects

Even though several studies have proven P2G to be an important building block in the transition of the energy system, it is not yet economically viable to invest in P2G facilities on an EU-wide scale. Gas Infrastructure Operators thus need support to invest in scaling this technology whilst gaining important experience in how to integrate these facilities into the existing energy system.

**GIE calls for the establishment of a clear regulatory framework at an EU level, in terms of objectives and criteria for P2G projects to be eligible for appropriate funding and incentives to bridge the economic gap between the actual costs of these technologies and the current market value of the services provided. More EU R&D funding should target the development of P2G technology.**



## Annex 1

# Barriers to gas and power sectors coupling

### 1. Introduction and objectives of this note

- 1.1 FTI-CL Energy has been commissioned by GIE to conduct a review of some of the key barriers to sector coupling based on personal interviews with market participants. This paper is an Annex to the GIE paper on policy recommendations on Sector Coupling and includes the results of this survey.
- 1.2 There are many definitions of sector coupling. In general, it refers to the interconnection of the energy consuming sectors with power producing sectors at large. In this note we will focus on the Gas-to-Power and Power-to-Gas elements. Gas can be easily stored and burnt to produce electricity – “Gas-to-Power” – and used as a storage of excess decarbonised electricity in the form of methane or hydrogen – “Power-to-Gas”.
- 1.3 The EU Member States share the same climate objective in the long run despite individual countries having different starting points in their paths towards the energy transition. In this context high-emission sources of energy (such as solid fuels, petroleum products) cover a large part of the demand in the power, heating & cooling and transport sectors in a number of EU countries.
- 1.4 As the European gas infrastructure is set to become progressively more integrated with other sectors and systems, the sector coupling supports synergies and enables optimal use of the available potentials of all. Furthermore, such policy will contribute significantly towards substantial emission reductions (i.e. promotion of natural gas as a low emission source of energy).

#### Drivers of electricity and gas coupling

- 1.5 The evolution of the electricity system and technology changes are driving a greater need for flexible and dependable resources. At the same time, in some countries the electricity grid is facing growing congestion issues and the gas grid has flexibility which could be used to alleviate congestion issues in the electricity side.



- 1.6 Through sector coupling, gas infrastructures to transport and store gas could potentially be leveraged to provide flexibility to the power system and transport green gas produced from carbon free electricity through the gas network. Alternative options are also being discussed, including options that do not require continued use of the gas network or are not suitable from the cost perspective, such as electricity storage via batteries. Flexible sources of electricity will be increasingly valuable in the future as the growth of variable renewable generation in the power sector will increase the need for power sector flexibility, and as the power network may face increasing congestion challenges.
- 1.7 Sector coupling would however lead to gas being used differently than it was when the network was built, and the market designed. In the past two decades the European regulatory and market framework for gas and electricity has been developed without necessarily fully considering the need to ensure an efficient interaction between of these two energy carriers. As a result, there is a need to reconsider the market and regulatory framework and identify potential enhancement that would promote better gas and electricity coupling.
- 1.8 In addition, power and gas sector coupling will compete with a range of other options to provide the different services to the energy system. For instance, the flexibility of the gas system will compete with other short-term flexibility options in the power system such as electricity storage (batteries), or demand response. Similarly, gas power plants dependability will compete with other dependable resources.

### **Core principles for efficient sector coupling**

- 1.9 It follows that an efficient sector coupling will require a regulatory and market framework that relies on a **number of core principles**:
  - **Recognise the different sources of value provided to the energy system by different energy sources and infrastructures in a holistic perspective** – in particular some of the externalities not valued today in the current market and regulatory framework will need to be explicitly taken into account;
  - **Establish a level playing field for different energy sources and infrastructures to provide / access these different services;**
  - **Re-examine the market and regulatory framework to stimulate competition and innovation between energy sources and infrastructures** to provide the different services needed by the energy system;
  - **Revisit the governance of the energy sector and the indicative planning mechanisms to foster a holistic approach** to infrastructure development.
- 1.10 It is beyond the scope of this note to explore in detail the potential approaches to revisit the current market and regulatory framework in Europe. We instead focus on identifying barriers to sector coupling, using a literature review and interviews with sector experts.



- 1.11 As a disclaimer we stress that this list does not aim to provide a comprehensive review of all barriers, but instead provide an overview of the main barriers identified, presenting concrete examples which may be specific to some countries, and giving some general directions and recommendations to address the barriers identified.

### Categories of barriers identified

- 1.12 One difficulty in mapping the different barriers to sector coupling is that some of these originate in electricity or gas market or regulatory failures, whilst other barriers focus on the interaction across the electricity and gas market and regulatory frameworks. In what follows we have not attempted to distinguish between these different types of barriers but leave this for further work.
- 1.13 Our interviews and survey of the literature led us to identify a range of barriers to sector coupling which we classify in the following categories: regulatory, market design, technical and governance barriers.
- 1.14 Based on interviews and review of the literature, we group the barriers into four categories:
- **Market design barriers** relate to the internalising of the scarcity and dependability value in both gas and electricity markets. Without recognising the value gas adds to the energy system in this new role under sector coupling, it will be difficult to attract the investment required for its progression. There are also barriers with the interplay between the gas and electricity markets, such as the alignment of time frames and products.
  - **Regulatory barriers** include the conditions of usage and access of networks and infrastructures as well as fiscal and taxation issues. There is also more generally a degree of uncertainty of the regulatory and market arrangements, and this lack of clarity can inhibit investment in sector coupling.
  - **Technical barriers** come with the greater use of renewable energy sources, in particular green gas such as hydrogen or methane. There is currently no common approach for defining technical standards on a number of operational issues. This can prevent different parts of the energy sector and different countries collaborating with each other if technical standards are uncertain.
  - **Governance barriers** are predominantly impediments to planning and collaboration across different parts of the energy sector that need to work closer together in sector coupling.
- 1.15 The rest of this note is organised as follows: Section 2 explores these barriers in Gas-to-Power and Section 3 in Power-to-Gas.



## 2. Gas-to-Power

2.1 The below table sets out examples of barriers to Gas-to-Power in each of the four categories.

Barrier category	Barrier	Description	Potential solution
<b>Regulatory</b>	Network charging	<p>The required responsiveness of gas power plants in some countries may be hindered by the lack of gas network transport products tailored for a more volatile operation of gas plants. Gas transport products remain long term in a number of countries and operators of power plants may therefore not be available for some extended periods of time if they make the decision to not subscribe to these products. Under long-term contracts, operators need to buy network capacity 'just in case' it is needed, which increases the costs of energy generation.</p> <p>There are some concerns over how feasible these short-term contracts may be, since this would not reflect the underlying characteristics and costs of the network that need to be recovered. Short-term capacity trading between network users, subject to technical requirements on substitutability, could have a similar effect, without incurring the complications from moving away from long-term contracts. Recently, some progress has been made thanks to the European network codes. However, there remain barriers to the availability of short-term transportation contracts in a number of countries.</p>	<p>Evaluation of effects on expanding the transport capacity products to include more short-term products.</p> <p>Possibly incentivise network operators to innovate in the design of products best suited to the needs of users such as power generators having a role in sector coupling. For example, Italy has recently started allowing gas TSOs to have more short-term network capacity.</p> <p>Look at amending EU regulation 715/2009 to require ENTSOs to develop a Network Code on sector coupling to specify the technical and operational details.</p>





	<p>Uncoordinated approach to crisis management / joint scarcity in the power and gas sectors</p>	<p>Some countries apply the European gas security of supply regulation in a way which can distort market outcomes through interventions. At times of joint scarcity in both the gas and electricity sectors, the electricity sector will seek to use gas as its reliable source of energy generation. However, security of gas supply regulations may be applied to prevent the use of Gas-to-Power in these situations – instead domestic customers may be prioritised. This could result in a lack of availability of gas, which could make gas a less reliable and flexible source of electricity.</p>	<p>Need to move away from separate approaches to crisis management to avoid situations in which an intervention in one sector has adverse side effects on the other sector. A joint approach for crisis management in both the gas and electricity sectors at times of scarcity could help ensure that there are no barriers / inconsistencies.</p>
<p><b>Market design</b>      Liquidity in the gas market</p>	<p>With gas acting as the flexible source of energy, the gas market for power generators will have increasingly volatile and short notice demands for gas volumes. There are concerns in some countries over the extent that the current design of the gas market can facilitate this, in particular the gas balancing regime.</p> <p>One of these components of the gas market design is the gas balancing zone. Larger gas balancing zones can provide more flexibility – but many countries’ gas markets were designed with several small gas balancing zones. Given this greater need for liquidity, several European countries that had multiple zones have merged them over the past decade, including France. However, for some of the geographically smaller European countries, even merging into one zone can still result in a small gas balancing area.</p>	<p>Foster liquidity of gas market particularly in the short term, by e.g. encouraging the continuation of merging gas balancing zones and/or avoiding too short time frames for gas balancing.</p> <p>Re-examine the balancing timeframe to ensure that it is sufficient to ensure liquidity to serve the needs of the power sector, and balance this against other drivers of the choice of this timeframe intrinsic to the gas system such as the valuation of short-term flexibility through more granular balancing.</p>	



		<p>The gas balancing timeframe also influences liquidity. Whilst electricity market imbalances are typically dealt with within an hour to real time, in the gas sector longer balancing timeframes allow within day flexibility, as gas buyers and sellers can respond to short-notice demands for Gas-to-Power and still have time to ensure they balance intake and offtake by the end of the period. A short balancing timeframe limiting liquidity could make gas plant less flexible compared to other types of energy.</p>	
<b>Taxation</b>	Taxation does not always apply to the end consumer	Taxation in several countries may not be following the principle of taxing the end consumers. Taxing other part of the energy system can result in an unlevel playing field. This can particularly affect sector coupling, because Gas-to-Power is classed as an end consumer in some countries and so incurs tax.	In the specific case of infrastructures having a sector coupling function, could consider having a separate approach with tax exemptions / reductions.
	Lack of harmonised national taxation regimes and policies	<p>There may be a lack of harmonisation of national taxation regimes, which can create barriers to cross-border exchange of some energy services such as flexibility.</p> <p>Trade can also be distorted if countries' energy subsidies are not aligned. For example, if some countries provide consumption-side support and others producer-side support, some gas may receive both subsidies if it originates in a country with the later and is imported to a country with the former support.</p>	Harmonisation of national taxation regimes.
<b>Governance</b>	Planning and regulators' approach	Without joint planning for key infrastructures across electricity and gas, there could be a risk of inefficient investments as gas and electricity networks could duplicate investment to meet future demand including P2G locations. Given the long time to implement changes in asset-heavy networks, it is crucial that this planning is proactive and a holistic approach is used.	Ensure regulation of gas and electricity infrastructure operators does not create adverse incentives to have a narrow sectoral approach.



	<p>One barrier to this being done is the separate process for indicative planning of gas and electricity network development, with network operators being required to submit plans to different regulatory bodies. Some countries have started this joint planning, but more progress is needed.</p> <p>Another barrier is lack of information sharing, including of wind and solar generation forecasts and actual output. Greater information sharing will allow the gas and power sectors to plan better and be more proactive in managing the energy system as a whole.</p>	<p>Define guidelines and a common methodology for the TSOs network plans in gas and electricity can / should be coordinated.</p> <p>In addition, investment approval could be subject to a cost benefit analysis comparing options across sectors as opposed to options within sectors.</p>
<p>Obligations and incentives having a narrow sectoral focus</p>	<p>Obligations put on market participants and /or infrastructure operators often narrowly focus on either electricity or gas.</p> <p>In some countries for instance, there are legal obligations to supply electricity or gas irrespective of what is happening in the other sector. Some of these obligations can be linked to the EU security of supply regulations.</p> <p>Financially, infrastructure operators are incentivised to minimise costs and maximise use of their own sector. These incentives usually form the basis of the regulatory framework and can result in difficulties exploring solutions than span across the two sectors – for instance building a gas-fired plant to alleviate an electricity network constraint.</p>	<p>Address legal obligations preventing a joined approach across sectors.</p> <p>Define a regulatory framework for network and storage operators in electricity and gas that allows a level playing field.</p>



### 3. Power-to-Gas

3.1 Power-to-Gas allows the energy system to store electricity in the form of gas. This technology is not as mature as Gas-to-Power, which brings several additional barriers to expanding its use.

Barrier category	Barrier	Description	Solution
Regulatory	Gas network charges	<p>Operators pay to use networks, with charges structured to prevent congestion to some extent. Power-to-Gas is classified as a generation asset in several countries, and as such it incurs double Transmission Network Use of System (TNUoS) charges. However, under sector coupling, Power-to-Gas might help relieve congestion on the gas network (depending on use and location on the network), implying it may be more appropriate for it to incur lower network charges recognizing its system value.</p> <p>In addition, infrastructure tariffs designed to incentivise the long-term use of the gas system can be inappropriate for those who want to use gas spare capacities through short-term flexibility. Such tariffs do not reflect the nature of Power-to-Gas's interruptible use: network use is not driving expansion of the grid and not creating congestion, so should incur a lower price.</p>	Differentiated network charges for storage and / or activities with a sector coupling function such as Power-to-Gas.
	Electricity network charges	<p>Electricity operators that can have their network use interrupted could also be charged to reflect their flexibility and their role in alleviating congestion. Power-to-Gas and storage operators can often be flexible in their network use.</p> <p>Some countries are looking into creating a different electricity network tariff for such flexible / interruptible users. This takes into account that these users' supply can be interrupted more easily, with a lower tariff to reflect this (e.g. Norway).</p>	Differentiated network charges for storage and / or activities with a sector coupling function that can interrupt their consumption when needed to relax constraints on the electricity grid.



	<p>Ownership of Power-to-Gas</p> <p>The lack of clarity on the type of regulatory and business model that should support the development of Power-to-Gas has been a barrier to its progression in Europe.</p> <p>Under unbundling rules, in the clean energy package, designed to ensure there is enough separation to ensure competition in the sector, Power-to-Gas is classified as energy storage, which is categorised as generation. Currently there are different views by NRAs how PtG is categorized.</p> <p>In the end, the lack of business model clarity may prevent the development of Power-to-Gas businesses on a European scale.</p>	<p>A clear guidance on the regulatory framework for Power to Gas should be developed.</p> <p>One option to address the potential competition concerns, commercial market players could be invited to invest in Power-to-Gas, and, if there is no commercial interest, then TSOs/DSOs allowed to invest themselves. In such case, the TSO/ DSOs would be limited to the conversion,</p>
<p><b>Market design</b></p> <p>Low cost of fossil fuels no internalizing the value of environmental externalities</p>	<p>Fossil fuels' use of carbon is not fully internalised<sup>1</sup>, resulting in inefficient energy prices for decarbonisation, and in practice in low cost fossil fuels that are harder to displace with low carbon alternatives.</p>	<p>Internalise the price of externalities of high carbon energy, such as through CO<sub>2</sub> prices<sup>2</sup>.</p>
<p>Uncertainty around the regulatory framework for hydrogen and biogases</p>	<p>Since use of hydrogen and biogases is relatively new, there is a large amount of uncertainty over how these fit into the regulatory framework and market design and what changes may be made to accommodate them. This is exacerbated by concerns that hydrogen and biogases may not be the chosen solution; there are many options being considered to provide flexibility. This uncertainty includes questions on how the currently unregulated hydrogen value chain may be regulated and whether hydrogen will be available under third party obligations.</p>	<p>Provide greater regulatory and market design certainty on hydrogen and biogases.</p>

<sup>1</sup> [http://www.europarl.europa.eu/RegData/etudes/STUD/2018/626091/IPOL\\_STU\(2018\)626091\\_EN.pdf](http://www.europarl.europa.eu/RegData/etudes/STUD/2018/626091/IPOL_STU(2018)626091_EN.pdf)

<sup>2</sup> <https://www.cleanenergywire.org/factsheets/sector-coupling-shaping-integrated-renewable-power-system>



	<p>This uncertainty can reduce investment. Investors seek to avoid the risk of committing money to projects that may have their financial model fundamentally altered if there are changes to regulation and market design.</p>	
<p>High upfront costs and financeability issues</p>	<p>The upfront costs of expanding or refurbishing the existing infrastructure and constructing new infrastructure needed for sector coupling can be high. Combined with the uncertain regulatory environment generating lower investment, there may be difficulties in financing these high upfront costs.</p> <p>Power-to-gas technology (electrolysers) is only financially viable if used continuously, and so can incur a long period of investment without returns while the energy sector transitions.</p>	<p>Consider intervention in the market in the early stages of sector coupling to ensure the investment requirements are met.</p>
<p>No common definition / tracing system for guarantees of origin for clean gas</p>	<p>There are inconsistent uses of Guarantees of Origin (GoO) certificates for gases. Countries including Denmark, Sweden, Germany, Holland and Belgium use them, but there are still barriers to trading with countries that have not yet adopted GoO certificates. For example, hydrogen from wind energy is defined as a “biogas” in Germany, but users have reported difficulties trading with Switzerland, as it is treated as a natural gas there.</p>	<p>Develop Europe-wide common definitions for different types of gases (including hydrogen) and incentivise greater take-up of GoO.</p>
<p>Calculation rules on the share of renewable energy in the transport sector (EU Directive 2018/2001 Art. 27)</p>	<p>The calculation of renewable energy shares in electricity for transport is based on the average share in the electricity in the country of production in the two years before. This can inhibit large investments in Power-to-Gas, as the return on investment will have a two-year lag. Alternatively, electricity obtained from a direct connection to renewable electricity generation can be counted as fully renewable energy provided it is used to produce renewable liquid and gaseous transport fuels.</p> <p>Electricity that is taken from the grid can be counted as fully renewable provided it has documentation proving it was produced exclusively from renewable sources. However, this documented proof is not currently easy to achieve.</p>	<p>Allow Guarantees of Origin to transverse sectors so renewable energy can be acknowledged.</p>



<b>Technical</b>	Technical standards and solutions differ across countries	<p>The injection of hydrogen into gas grids does not yet have consistent technical standards<sup>3</sup>. Only a low amount of hydrogen can be mixed in the current gas network, as the network has not been designed to withstand the specific properties of hydrogen, which could lead to higher permeation and corrosion. There are also concern around the hydrogen tolerance of end user appliances.</p> <p>There is still ongoing research into the best blending limits of hydrogen into the natural gas network. This has created barriers to progressing projects to produce hydrogen, which find it difficult to obtain permits. In the Netherlands for instance the Gas Act determines the mix of gas allowed in the network, stipulating that gas must be over half methane. This prevents hydrogen being injected into the network.</p>	<p>Increase research in understanding the capabilities of gas networks and appliances.</p> <p>Remove the legislative barriers – such as that in the Netherlands – to changes in gas quality to allow experimentation.</p>
	Lack of cross sector qualified human resources	<p>Given the large amount of technical knowledge needed for planning and operating across the energy networks, greater integration between gas and electricity results in network operators needing to have expertise in both.</p> <p>The lack of skilled workforce that can work across the sectors can be a barrier to sector coupling.</p>	Support multi-energy qualifications. For example, DSOs in Germany have started to require their Chief Engineers to be dual qualified in gas and electricity.
<b>Taxation</b>	Power-to-Gas is taxed as an end user	<p>End users of energy incur taxes. Since Power-to-Gas results in electricity being ‘used’ it is taxed as an end user, even though this is providing a service in sector coupling by storing excess electricity. For example, this happens in the Netherlands.</p> <p>In Germany for instance, the financial case for Power-to-Gas is hindered by a range of additional fees – including grid fees, taxes and renewable charges – because storage is treated as an end consumer.</p>	<p>Remove taxes from the Power-to-Gas process, e.g. by classifying storage as a separate element in the energy system, distinct from end users.</p> <p>In Denmark for instance, Power-to-Gas is considered a process energy and so is not subject to tax.</p>

<sup>3</sup> European power to Gas Platform: Power-to-gas in a decarbonised European energy system based on renewable energy sources.



	Favourable taxation for fossil fuels	In some countries there are anti-decarbonisation tax and subsidies systems <sup>4</sup> . If decarbonised energy is not financially competitive with fossil fuels it will be difficult for sector coupling to progress without regulatory intervention.	Ensure tax and levies incentivise low carbon energy sources.
<b>Governance</b>	Impediments to combined electricity and gas infrastructure companies	<p>There are legal and regulatory barriers to having more infrastructure companies doing both gas and electricity as an integrated energy company. These often derive from unbundling regulations, designed to ensure competition in the energy sector through separation. This creates a barrier to electricity and gas infrastructure companies proceeding with projects that incorporate both electricity and gas, which would help promote sector coupling.</p> <p>Electricity and gas operational synergies are likely to be strongest at local level, which may support more combination of electricity and gas DSOs.</p>	<p>Incentivise closer working between local electricity and gas DSOs where it creates value and allows them to operate in both sectors.</p> <p>ENTSOs could be incentivised to work towards increasingly integrated TYNDPs. Moreover, CEF arrangements could be opened to investments into sector coupling technologies such as P2G.</p>

<sup>4</sup> <https://blog.energybrainpool.com/en/sector-coupling-how-far-is-germany/>